

June 16, 2017

City Planning Commission Los Angeles Department of City Planning 200 N. Spring Street Los Angeles, CA 90012

[Via electronic mail to CPC@lacity.org]

## **Re:** The People's Plan and UNIDAD Comments and recommendations concerning the draft South and Southeast LA Community Plans

Dear Commissioners,

As part of The People's Plan coalition, the United Neighbors in Defense Against Displacement (UNIDAD) is pleased to submit these comments and recommendations concerning the draft South and Southeast LA Community Plans and the Community Plan Implementation Overlay (CPIO) Districts. This letter builds on our long-standing participation in the Community Plan update process, dating back to 2006 and including the submission of detailed policy recommendations in April of 2014 and on February 1, 2017. You'll have received numerous letters of support from a diverse group of People's Plan member organizations. The list includes organizations from throughout South LA and representing faith-based organizations, community-based organizations, workforce development groups, youth organizations, environmental groups, affordable housing organizations and more.

UNIDAD is a coalition of tenants, homeowners, workers, business owners, students, teachers, health providers and advocates, faith congregations, and community-based organization who work together to create a healthy and strong South Los Angeles community by ensuring that the interests of low-income communities, especially low-income communities of color, are represented in the decisions and processes that drive development in our neighborhoods. Our collaborative was formed in the early 1990s. We have seen entire blocks of Black residents and Black-owned businesses displaced from our community. We have seen Latino and immigrant communities harmed by slum housing, harassment and illegal eviction tactics. And we have seen large-scale development enter our neighborhoods without genuine and responsive community process. We have seen ill-advised development resulting in the loss of historical and cultural memory. And we understand the role that community-led and community-controlled development can play in restoring the physical, mental, economic and cultural health of a community.

In all of our work, we have sought to deepen the quality of community resident engagement in land use policy creation and implementation, knowing that such engagement ultimately results in better planning and more equitable outcomes. We have built capacity among local residents to be active participants in the planning processes through community-based programs, such as People's Planning School. Through this

process residents have created a set of Equitable Development Principles that guide our work. And these principles have been combined with numerous community planning processes to develop what we call **The People's Plan**.

The People's Plan document is being submitted separately (in order to avoid exceeding page limit guidelines), but also can be found at http://www.unidad-la.org/peoplesplan . The People's Plan is the result of an extensive community engagement process undertaken over many years, paired with considerable research, analysis and deliberation. Since the inception of the South and Southeast LA Community Plan updates in 2007, we have worked with families, residents, and business owners throughout South Central LA to build a vision for the Plans that meets our community's needs. From this process emerged a series of recommendations in four broad principles:

- I. <u>Create a net gain of affordable housing.</u>
- II. Promote inclusive economic development by supporting local workers and businesses.
- III. Promote community health and wellness.
- IV. Strengthen community leadership in the land use planning process.

The attached table provides specific recommended "redline" edits and inserts to the current Plans and CPIOs. We believe these proposed changes will to advance the People's Plan principles and enhance the housing, health, and economic livelihood of our communities.

With intentionality, our Community Plans can serve as a roadmap to build better neighborhoods, with the same neighbors. To that end, we request your careful consideration of the following:

Sincerely,

The People's Plan Coalition and the United Neighbors In Defense Against Displacement (UNIDAD) Coalition

ACT LA	PSRLA
A Place Called Home	SCANPH
CDTech	SCOPE
Community Health Councils	Thai CDC
East LA Community Corporation (ELACC)	Trust South LA
Esperanza	UTLA
Jobs to Move America	SEACA
Koreatown Immigrant Workers Alliance (KIWA)	SAJE
Los Angeles Community Action Network (LA CAN)	TRUST South LA
LA Black Worker Center	St. John's
LA Forward	NRDC
LA Mas	St. Francis Center
LA Neighborhood Land Trust	United University Church
LA Mas	St. Francis Center

Recommendation		R	Recommended edi	ts/inserts		Notes/rationale
1. Align community plan upzoning with affordable housing and incentives for local jobs - consistent with TOC Guidelines.	different levels Guidelines. Mixed-Incor Housing unit (1) For TO for Low househ defined (2) For Su Income the tota For-Sa of the u Affordable du average squa be reasonab amenities an consistent th (B) Amend CPI allow additiona incentive for pr	of affordability dependent me Housing: (1) A Pris, where <u>Affordable Holds</u> , where <u>Affordable Holds</u> , where <u>Affordable Holds</u> , and the section of the sect	nding on subarea roject that provide <u>tousing units are</u> <u>ow</u> ) a minimum of or 44 <u>12</u> percent <u>f the total units</u> for <u>the total units</u> for <u>the total units</u> for <u>to f the total units</u> <u>tow Income house</u> <del>to f the total units</del> <u>tow Income house</u> <del>to f the total units</del> <u>to f the total units</u> <u>to f the total units</u> <u>total units</u>	, consistent with s market-rate dw provided as follor 20-21 percent of c of the total units r Extremely Low prein); 25% of the total units r Extremely Low prein); 25% of the total units for Very Low Inco seholds as define rea G that provid as defined in this sing shall be no le ts, with the same ment, and shall h naterials and qua that base FAR is subareas; and p lards in Measure F, G, H), all Proje-	velling units and Affordable ws: the total units are set aside for Very Low Income Income households as units are set aside for Low ome households, or 11% of ed in this section. or (2) A les a minimum of 40 percent s section`. ess than 90 percent the e number of bedrooms and have access to the same ality of design shall be s 1.5:1 in TOD subarea H; rovide an additional e JJJ ects are limited to 1.5:1	<ul> <li>1(A): Align the CPIO with the recently adopted TOC Guidelines. The Plans propose a CPIO incentive structure that is different than the TOC Guidelines (which apply in all non-CPIO sites). The result is two inconsistent incentive structures in the CPAs. The CPIO provides significant density increases, in most cases, greater than the density provided under the TOC Guidelines, but with lower percentages of affordability. To avoid skewed incentives, the affordability percentages should align.</li> <li>This can be done by matching CPIO subareas with the affordability rates of corresponding TOC Tiers, based on the density increase offered. Specifically, because Subareas F, G, H, I and J allow FAR increases of at least 100%, we recommend alignment with the affordability provisions in Tier 4 of the TOC Guidelines. Subarea E proposes a smaller density increase (1.5 to 2 FAR), so we recommend alignment with the lower provisions of Tier 2 of the TOC Guidelines.</li> <li>1(B): The CPIOs should ensure <i>any</i> increase in density is aligned with affordable housing. Thus, the base FAR must be set at 1.5, with appropriate increases coordinated with affordable housing.</li> <li>If the CPIOs are to adjust the TOC Incentives for these CPAs, then they must provide an additional incentive for projects that meet Measure JJJ employment standards, as required by Measure</li> </ul>
	1					JJJ.

2. Create an	(A) Include a new Policy and amend Program 63/57 to establish and implement an Area-wide No-	Measure JJJ requires that all
area-wide No-	Net-Loss Program (to be adopted with current plan).	Community Plan updates must include
Net-Loss		"a program to create and monitor an
Program.	The Plans include a new Program (SLA P63, SELA P57), as required by Measure JJJ, to create an	inventory of units within the
0	inventory of affordable and rent stabilized housing in the CPAs. We believe this will be an	Community Plan Area that are:
	important step towards achieving a better collective understanding of existing community assets	subject to a recorded covenant,
	and housing opportunities and challenges. To create this inventory, we encourage the City to make	ordinance or law that restricts rents to levels affordable to persons and
	use of existing programs and data, including the RSO rent registry and listings of existing	families of Lower or Very Low-
	covenants. To assess occupancy by lower income households, the City could look to census data	Income; subject to the City Rent
	and/or other available resources to assess averages or develop appropriate proxy counts. It is our	Stabilization Ordinance; and/or
	hope that the City can create an accurate inventory by building on and leveraging existing city data	occupied by Lower-Income or Very
	and analysis, with the flexibility necessary to achieve this objective.	Low-Income households." (LAMC
		11.5.8A). To determine occupancy by
	But this inventory, and the information it provides, should be put to use. We believe that an	lower income households, the
	accurate understanding of changes to the affordable housing stock will yield more <i>informed</i> , and	Department should look to census data
	ultimately more effective dialogue about decisions and strategies to ensure inclusive community	and/or other available sources. This
	growth. We strongly support amending this program to add a component that will enable the city to	program must be adopted with the
	<u>assess</u> changes to the housing stock on an annual basis and <u>respond</u> , in real time, if a loss of	current plan, not categorized as
	affordable housing is occurring. The appropriate response to a loss should be determined by HCID	long range implementation.
	and the Planning Department based on the specific and unique circumstances that are demonstrated	We recommend the City then make
	by the annual inventory. We strongly encourage the creation of a Community Plan Policy and	use of this required inventory by
	Program to achieve these goals. We have included possible language for your consideration below.	adding a component to evaluate and
	But we are eager to understand and discuss a variety of policy options to achieve this <u>basic goal of</u>	assess changes to the housing stock,
		and develop responsive strategies to
	assessing changes to the inventory and responding to a loss if it occurs.	recover a loss, if necessary. This will
	Policy IX XXI Area-wide No-Not-Loss Immediately establish a comprehensive No Not Loss	help the City achieve and implement
	Policy [X.XX] Area-wide No-Net-Loss. Immediately establish a comprehensive No-Net-Loss Program for the South/Southeast LA Community Plan Area, consisting of three components: (1)	numerous existing General Plan
	create and monitor an inventory of units subject to a recorded covenant, ordinance or law that	policies, including Housing Element
	restricts rents to levels affordable to persons and families of Lower or Very Low-Income; subject	Policy 1.2.2 ("Encourage and
	to the City Rent Stabilization Ordinance; and/or occupied by Lower-Income or Very Low-Income	incentivize the preservation of
	households; (2) publish an annual report of the affordable housing inventory, including the total	affordable housing"); <u>Policy 1.3.1</u> ("Monitor and report on the
	number of units by affordability level, as well as the frequency and location of Ellis Act evictions,	production and preservation of the
	condominium conversions, and/or residential demolitions within the CPA, if known; and (3) if an	housing supply"); Program 26
	annual report demonstrates a reduction in the inventory of units within any affordability	("Monitor and Preserve At-Risk
	category, the City should: (a), create a Recovery Action Plan with specific programs and	Affordable Housing") <u>Program 49</u>
	investments to prevent further loss and increase affordable housing production in the area; and	("Affordable Housing Monitoring");
	(b) require applications for discretionary land use approvals in the CPA to include a	Program 51 ("RSO Monitoring"); and
	Displacement Impact Report. These provisions would cease to apply once an annual report	Program 53 ("Monitor and Report on
	demonstrates that the loss has been recovered.	Housing Production Goals").
		If history is any indication, the
		lifespan of a new community plan

		Policy/Section reference	Responsible Agency	Coordinating Agency	could be long. Static zoning is limited in its ability to respond to the shifting dynamics that communities will endure over many years. This proposal is intended to give the City greater flexibility to assess and respond, in
Program Number	Program Description				real-time and with precision, to
Number         P63 (SLA)         P57 (SELA)         Revise         program         numbers         as         necessary         to ensure         the No Net         Loss         program is         "adopted"         with         current         plan."	Measure JJJ <u>Area-wide No-Net-Loss Program</u> : The City Council directs the Los Angeles Housing and Community Investment Department to create a program for the South Los Angeles Community Plan that will The Plan requires the immediate creation and implementation of a No-Net-Loss Program as follows: (1) <u>Create an inventory</u> . Create and monitor an inventory of units within the Community Plan area that are subject to a recorded covenant, ordinance, or law that restricts rents to levels affordable to persons and families of Lower or Very Low- Income; subject to the Rent Stabilization Ordinance; and/or occupied by Lower-Income; subject to the Rent Stabilization Ordinance; and/or occupied by Lower-Income or Very Low- Income households <u>This inventory should be updated annually</u> . (2) Submit annual reports on existing affordable housing inventory, including the total number of units, by affordability level, (Extremely Low Income, Very Low Income and Low Income), as well as the frequency and location of Ellis Act evictions, condominium conversions, and/or residential demolitions within the CPA, if known. (3) Develop Strategies to Prevent and recover affordable housing loss. If an annual report demonstrates a reduction in the total number of units, with specific programs and investments to prevent further loss of affordable units and steps to increase affordable housing production in the area; and (b) a requirement that applications for discretionary land use approvals include an assessment of the project's impact on a net gain or loss of affordable housing within the CPA. These provisions would cease to apply once the CPA can demonstrate that the loss has been recovered.		DCP HCID		emerging pressures that threaten our affordable housing stock. It is intended to work in tandem with meaningful development incentives to advance inclusive growth.

rights and strengthen RSO enforcement.	tenants' Tenants that offer	SLA Policy 1.17/SELA Policy 1.15 and 5.7 and add a new Proright of return. Start of Return. Support Create new and strengthen exists r former low income tenants of demolished units with the first ew housing units.	We recommend policies and program to strengthen right of return and enhance tenants' rights enforcement and coordination. While not zoning per se, these policies would help advance citywide goals related to tenant protection and affordable					
			Policy/Section reference	Responsible Agency	Coordinating Agency	housing preservation.		
	Program Number	Program Description						
		Tenants' Right of Return. Establish new programs and strengthen existing programs to provide former low income tenants of demolished or converted units with the first right of refusal on leases for new housing units.	LU XX.XX	DCP HCID				
	and tena Policy [] collabora the Com efficiently	a new Community Plan Policy to establish proactive coordin ant rights organizations. XX.XX] Coordination with Community Based Organizatio ation and coordination between City departments and tenant imunity Plan Area to more quickly identify displacement and e y respond with adequate resources and strategies. South LA Program P74 in the Southeast LA Community Plan	<b>ns</b> . Foster e organization eviction threa	<u>ffective</u> s worki ats and	ng in			
	encoura	<b>Rights Enforcement:</b> As a pilot program for future citywide ge an increase in resources for tenants rights enforcement are may include tracking of evictions in RSO units.	ו					
	(D) Include	a new Community Plan Policy to enhance RSO enforcement						
	(D) Include a new Community Plan Policy to enhance RSO enforcement.          Policy [X.XX] Enhance RSO Enforcement. Establish and designate neighborhood-based         RSO Enforcement Specialists responsible for proactively working with tenant, landlords, and community groups to enhance the habitability and prevent the loss of RSO units in the Plan							

	the Sout LU X.XX of rental	i <b>th L</b> . X Pre Il unit	Policies LU3.5 A Community eserve Rent ts that are pro affordable units	y <b>Plan rela</b> Stabilized tected by	ated to th d Units.	ne preserva Encourage t Stabilizati	ation of re	ent stabiliz serv <u>e</u> ation	ed units	aint <u>ain</u> e	nance	
4. Minimize the harmful impacts of demolitions & condominium conversions.	in both Con <u>South La</u> <u>by limitin</u> <u>condomin</u> <u>local rent</u> <u>five perce</u> <u>event, th</u>	<u>A</u> P ng th inium ntal m sion F cent on	outh LA Policy unity Plans to Policy LU19.11 to number of constant narket. Policy Projects, as de or less and if to aximum numb hity Plan Area	establish Condo C existing aff nd by ens XX.XX R efined in L the cumula per of units	an annua conversion fordable contracting tha couring tha contracting that conversion ative effe s converte	al allowan n. Ease co and rent si at such cor al Conver action 12.9 act on the r ad as part	tabilized un tabilized un tabilized un trabilized un trabi	sidential C <u>version pre</u> <u>units conve</u> <u>do not nec</u> <u>ual allowa</u> <u>be denied</u> <u>ising marke</u> <u>idential Co</u>	conversions source in tred to patively ( ance. Re if the va if the va et is sign nversion	on Proje	jects. areas ial rate is In any ct in	<ul> <li>4(A): The SLA Draft Community Plan includes a Policy that calls on the City to "[e]ase condo conversion pressure," but does not provide any guidance on how to achieve that objective. The SELA Plan is completely silent on the issue of condo conversions. We recommend a new policy, establishing a clear annual allowance, which would apply in both CPAs.</li> <li>Both draft CPIOs currently provide that Residential Conversion Projects "shall be deniedif the vacancy rateis five percent or less and if the cumulative effect on the rental</li> </ul>
									Policy/Section reference	Responsible Agency	Coordinating Agency	housing market is significant." This is good, but declaratory of existing law. The Plans should go further and establish a clear, predictable annual
	Program	י Pr	rogram Descrip	otion								allowance.
	resident	e a no tial d	esidential Cor e immediate ci lowance for res sidential units roject, as defin lan Area shall r ew Policy and demolition per	eation and sidential co converted ed in LAM not exceed Program mits until	d impleme onversions as part of C Section d [XX] per (adopted I an appli	entation of is. The max f a Resider 12.95.2, i 12-month 12-month d with cur icant has o	an annua ximum nu ntial Conv n the Con period rent plan obtained a	<u>l</u> mber of ersion munity ) to preven all necessa	ry build	ing per		4(B)-(C): The Draft Community Plans are currently silent on the issue of residential demolitions. We recommend the City consider an approach similar to condo conversions: an annual allowance; and to avoid the harmful impacts of vacant lots, a requirement that all necessary building permits for new construction be obtained before the demo permit is granted.
			ecessary build								.5464	These protections are consistent with several General Plan policies and

Program Number	Program Description	Policy/Section reference	Responsible Agency	Coordinating Agency	programs, including Housing Element Policy 1.2.2 ("Encourage and incentivize the preservation of affordable housing, including non- subsidized affordable units, to ensure that demolitions and conversions do not result in the net loss of the City's
XX	Demolition Permits. To avoid the negative impacts of vacant lots, the Plan requires that no permit for demolition shall be issued unless and until all necessary building permits have been issued for new construction on the site.	LU XX.XX	DCP HCID		stock of decent, safe, healthy or affordable housing."). These types of policies have been implemented in other California
an annu Policy [/	a new Community Plan Policy and Program (adopted with curr al allowance for residential demolition permits. XX.XX] Residential Demolition annual allowance. The maximu	um num	ber of		jurisdictions, including San Francisco, Berkeley, Santa Monica, Beverly Hills, Oakland, Santa Barbara, etc. *Demolition regulations should
period.	al units demolished in the Community Plan Area shall not exceed		er 12-n	<u>nontn</u>	include an exemption for structures that require demolition for safety purposes.
		Policy/Section reference	Responsible Agency	Coordinating Agency	
Program Number	Program Description				
	Residential Demolition Annual Allowance. The Plan requires the immediate creation and implementation of an annual allowance for residential demolition permits. The maximum number of residential units demolished in the Community Plan Area shall not exceed [XX] per 12-month period.	LU XX.XX	DCP HCID		

5. Elevate Community Leadership in Community Plan implementation.	<ul> <li>(A) Include a new Policy establishing a Low-Income Renter Advisory Commission (LIRAC).</li> <li>Policy [XX.XX] Low-Income Renter Advisory Commission. Upon adoption of the Plan, the City shall immediately establish a Low Income Renter Advisory Commission, which body shall be charged with monitoring the implementation of Community Plan policies and programs related to affordable housing and rental housing issues.</li> <li>(B) Include a new Program, adopted with the current plan, to establish and staff the LIRAC.</li> </ul>	The Community Plans and CPIOs do not include any renter oversight programs. We recommend a LIRAC body to elevate community leadership and implement an effective monitoring and implementation program for housing-related community plan policies and programs.
	Program NumberProgram DescriptionLow Income Renter Advisory Commission (LIRAC). The Plan requires the immediate creation and implementation of a Low Income Renter Advisory Commission. The LIRAC shall be charged with monitoring the implementation of Community Plan policies and programs relating to affordable housing and/or rental housing issues and opportunities. The LIRAC shall be comprised of low-income resident renters and staffed by the Department of City Planning/Affordable Housing Commission. All required reports, including the required annual report on affordable housing, shall be submitted for review and comment to the LIRAC.LuDCP HCID	Each LIRAC should be comprised of low-income resident renters and staffed by the City Planning Department, HCID, and/or the City's Affordable Housing Commission. To select the LIRAC members, the City should partner with community- based organizations to create and implement an outreach plan targeting low-income renters and creating the education curriculum to increase the capacity of residents to participate in the LIRAC.
6. Enhance Opportunities for Affordable Housing developers to acquire property.	(A) Include a new Community Plan Policy and amend Program P126 (South LA Community Plan) and P116 (Southeast LA Community Plan) to achieve proper implementation of the Surplus Land Act. Policy [XX.XX] Surplus Land Act. Prioritize the creation of affordable housing by facilitating below-market sale or lease of surplus and other underutilized property to affordable housing developers or for the creation of new park space, consistent with the procedures outlined in th state Surplus Land Act.	<ul> <li>6(A): Effective local implementation of the Surplus Land Act is required and necessary to ensure that affordable housing and open space is prioritized in the disposition of city-owned land.</li> <li>6(C)(D): Affordable housing developers and Community Land Trusts face barriers to acquiring the property necessary to develop much-needed housing for low-income residents. This is especially challenging as land use speculation increases in areas near transit.</li> </ul>

		Policy/Section reference	Responsible Agency	Coordinating Agency
Program Number P126 (SLA) P116 (SELA)	Program Description Surplus Government Land: Support the re-use of CRA-owned and surplus City-owned property in [South/Southeast] Los Angeles for community uses, prioritizing affordable housing and park space, consistent with the procedures outlined in the state Surplus Land Act.	<u>CF8.1,</u> <u>CF9.2,</u> <u>CF9.4</u> <u>XX.XX</u>	<u>CD's</u>	RAP GSD
owned lan developm <u>Policy [X</u>	new Community Plan Policy and Program to promote joint de ad that creates permanent supportive housing and 100% Affor ent. X.XX] Strategic use of Public property. Encourage the use of lopment to create 100% Affordable and/or Supportive Housing	dable Ho	ousing	-
		Policy/Section reference	Responsible Agency	Coordinating Agency
Program Number P77 (SLA)	Program Description Vacant Lots, City Owned: Identify city-owned vacant land and explore the potential to repurpose as open space, <u>100%</u> <u>affordable and supportive housing developments.</u>	<u>LU1.3,</u> <u>LU8.6</u>		<u>GSD</u>
housing d Policy [X developed developed	new Policy to advance land acquisition by community land tru levelopers. X.XX] Land acquisition by community land trusts and affor ers. Develop strategies to assist community land trusts and affor rs with property acquisition. Coordinate with non-profit develope ake advantage of off-site acquisition options provided under Me	dable ho dable ho rs and c	ousing ousing ommur	

	Policy [X transaction	<b>(X.XX] Land Transactions.</b> Make information about land sales a bins in the Community Plan Area publicly available, to the extent	and prop possible	<u>berty</u> <u>e.</u>		
			Policy/Section reference	Responsible Agency	Coordinating Agency	
	Program Number	Program Description				
	PXX	Land sales/property transactions: Explore options to make information about land sales and property transactions in the Community Plan Area more publicly accessible, to support communities' access to information regarding changes to the built environment.				
		rogram 34 in the South LA and Southeast LA to clarify that a (			uired	As currently drafted, Program 34 ma be read to require a CUP for homele
d creating (A s to onal g and ss shelters					Coordinating Agency	As currently drafted, Program 34 ma be read to require a CUP for homele shelters and transitional housing in areas designated for Medium Residential density development. Su a requirement would be a barrier to building the housing and shelter needed to address the City's homelessness crisis and may run afo of Government Code Section 65583.

8. Create quality employment opportunities for qualified local residents with barriers to employment.	indi LU6 for c requ opp hom scho suff vete LU1 hirir but lack crim	ividual 6.1 (SL commu uireme <u>portunit</u> neless ool dip fering f eran. 14.3 Jo ng for o not lin king a ( ninal ju	<ul> <li>box and programs to specifically include opported in the specifical programs to specifically include opported in the specifical programs to employment.</li> <li>c.A)/4.1 (SELA) Local Jobs. Maintain and increase the commendative residents, including those facing barriers to employment, the specifical provisions, job resource centers and job training the specific provisions, job resource centers and job training the specific provisions, job resource centers and job training the specific provisions, job resource centers and job training the specific provisions, job resource centers and job training the specific provisions is a custodial single parent; receiving public assistance; lace and the specific provision of the spec</li></ul>	cial emp prough lo g. <u>Create</u> tot limited king a G minal jus ystem; o poloyment to public tooloyment	loymen bcal hiri <u>a</u> <u>d to bei</u> <u>bED or</u> <u>tice sys</u> <u>tice sys</u>	ng high stem; a l local ling ance; the	The dismantling of the Community Redevelopment Agency had a particularly devastating impact on workers in South Central, resulting in the loss of important policies that had previously given local residents an opportunity to access some of the benefits resulting from major development projects, including policies requiring employers to hire locally and from disadvantaged populations and to pay a living wage. As noted in Recommendation 1(B) above, the CPIO incentives must now include an additional incentive for projects that meet the employment standards in Measure JJJ. These standards include hiring goals for individuals facing barriers to					
				Policy/Section reference	Responsible Agency	Coordinating Agency	employment. Consistent with other city policies and in order to promote inclusive economic development, the Community Plan policies and programs related to local hiring should also encourage opportunities for those					
		ogram mber	Program Description				facing barriers to employment and					
	(B) Incl	LA) 55 ELA) lude th	Local Hiring: Encourage businesses to hire locally, and require local hiring for discretionary projects with Development Agreements to the extent feasible. Local hiring programs should include opportunities for individuals facing barriers to employment, including but not limited to being homeless; being a custodial single parent; receiving public assistance; lacking a GED or high school diploma; having a criminal record or other involvement with the criminal justice system; suffering from chronic unemployment; emancipated from the foster care system; or being a veteran.	<u>LU6.1.</u> <u>LU14.3</u>	DCP		programs related to local hiring should also encourage opportunities for those					
			n LA Community Plan includes a Living Wage Program (P59). Th n the Southeast LA Community Plan.	nis shoul	d also	be						

9. Create opportunities for community- serving small businesses.	(A) Amend the CPIO Comm aside a percentage of ref Subareas: A: Neighborhood Only Corridor,	9(A)-(C): Allowing FAR adjustments and other incentives to projects that provide space and reduced rent for community-serving small businesses will help support the retention and expansion of a locally-grown cadre of		
	E: TOD Low, F: TOD Mediu	m, G: TOD High, H: TOD Regional Center		business owners. This is necessary to
	Use	Incentive	Applicable Subarea	ensure inclusive and sustainable
	Banks/Credit Unions Full Service Grocery Stores	When part of a Mixed-Use Project 50% of this use's floor area may be exempt from the FAR maximum.	E, F, G	economic growth for the existing community.
	Federally Qualified Health Centers	When part of a Mixed Llos Dreiget 4 additional		9(D)-(H): The community plans should call for strategic efforts to
	Health Clubs	When part of a Mixed-Use Project 1 additional building story may be allowed.	E, F, G	increase resources and opportunities for smaller businesses and micro-
	Reduced Rent Community Serving Small Business			entrepreneurs that are often excluded from opportunities in traditional development. This should include
	(B) Amend the CPIO defini	tion of Targeted Commercial Uses.		supporting the implementation of a permitting program for legalized
	Qualified Health Centers,	ses: Banks/Credit Unions, Child Care, Drug Health Clubs, Full Service Grocery Stores, ad Rent Community Serving Small Business	and Sit-Down	sidewalk vending; exploring options to incentivize or require small retail footprints in Commercial or Mixed Use developments that are more
	(C) Include a new CPIO def	inition of Reduced Rent Community Servi	ng Small Business	appropriate for smaller businesses; prioritizing long-term leasing to help small businesses withstand
	Reduced Rent Commun cooperative, non-profit, si guaranteeing below mark executing a lease for com (b) is not franchised or af	gentrification and displacement pressures; and leveraging procurement opportunities to support local and community-based entrepreneurs.		
		a Living Wage; (d) serves the local neighbo turally appropriate and/or needed goods or		These efforts can bolster the small business economy, create and sustain jobs in South LA, and keep local capital in the community, thereby
	(D) Include a new Policy and small businesses.	d Program to prioritize appropriate parcel	designations and sizes for	enabling a more inclusive and sustainable economic recovery.
		usiness retail space. Encourage Mixed Us retail spaces appropriate for community se		

		c		
		Policy/Section reference	Responsible Agency	Coordinating Agency
Program Number	Program Description			
	Identify resources and strategies to incentivize or require Mixed Use and Commercial developments to provide retail space that is appropriate for community serving small businesses.			
(E) Include	SELA Policy LU4.4 in the South LA Plan			
shops) t	t <b>Neighborhood Stores</b> . Support existing neighborhood stores hat support the needs of local residents, are compatible with the stable economic environment.			
(F) Include	a new Policy to support permitted vending on sidewalks and in	parks		
and in p encoura	XX.XX] street vending. Enhance opportunities for permitted ven arks. Coordinate with City departments to support vendors in ob ge healthy food vending. a new Program to increase resources for local entrepreneurs.			
	unew regrum to mercuse resources for focul entrepreneurs.	c		
		Policy/Section reference	Responsible Agency	Coordinating Agency
Program Number	Program Description			
PXX	Increase resources for local entrepreneurs and small businesses. Increase the availability of resources to finance small business startup/expansion for local entrepreneurs committed to benefitting the local community. Explore and enhance resources to finance development that is committed to leasing to local and less-credit-ready small businesses.	LUX.XX		
	a new Policy and Program to increase availability of long-term	commerc	cial leas	ses for
Iocal col	nmunity serving small businesses			

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				Policy/Section reference	Responsible Agency	Coordinating Agency	
		Program Number	Program Description				
		PXX	Long Term Commercial Leases: Identify strategies to promote and enhance the availability of long-term commercial leases for community-serving small businesses.	<u>LUX.X</u>			
		serving s	a new Policy and Program to increase procurement opportuniti mall businesses.				
	Policy [XX.XX] Procurement. Increase opportunities for community serving small businesses and social enterprises to secure procurement contracts from new development projects.						
				Policy/Section reference	Responsible Agency	Coordinating Agency	
		Program Number	Program Description				
		PXX	Procurement: Identify strategies to increase opportunities for community serving small businesses and social enterprises to secure procurement contracts from new development projects.	LUX.X			
10. Minimize the impacts of predatory lending institutions		"car title alternativ Payday L	efinition of "Payday Lenders / Check Cashing Facilities" to incl loans" and to exempt non-profit organizations that provide sho re to high-interest for-profit lenders. enders / Check Cashing Facilities: <u>For-profit</u> lending facilities d short-term loans, either unsecured or "car title loans" in which	The CPIOs include regulations to address the harmful impacts of an overconcentration of Payday Lenders/Check Cashing Facilities. However, it is unclear whether the CPIO regulations actually decrease			
	unsecured, short-term loans, <u>either unsecured or "car title loans" in which the borrower's car</u> title is used as collateral, or a use that primarily consists of check cashing services for a fee.						discretion and/or regulation of these uses in the subareas where they would be permitted. We recommend the Commission consider additional, stronger protections.

	(B)	Amend CPIO Table 2-4 to strengthen Payday Lender/ Check Cashing Facilities regulations.							
		Subareas: A: Neighborhood Serving Corridor, B: Parkway Corridor, C: General Corridor, D: Commercial-Only Corridor, E: TOD Low, F: TOD Medium, G: TOD High, H: TOD Regional Center							
		Use Regulation Applicable Subarea Exemptions/Clarifications							
		Payday Lenders/ Check Cashing Facilities	Prohibited within ¼ mile of any census tract having a median household income below "Very Low Income" for a two person household	C, D					
			Prohibited	A,B, E,F,G, H	N/A				
	(C) Include a new program to explore regulations that may address the negative impacts of an oversaturation of already approved/permitted Payday Lenders/Check Cashing Facilities.								
		Program NumberProgram DescriptionImage: Second stateImage: Second stateImage: Second statePXXPredatory Lending: Identify strategies to address the negative impacts of an overconcentration of Payday Lenders /Check Cashing Facilities.LUX.XImage: Second state							
11. Prohibit Oil and Gas		(A) Amend Community Plan Policies to prohibit oil and gas extraction						The Community Plans should prohibit all urban oil extraction	
Extraction	SLA LU 1.13, 7.9, 15.4 / SELA LU 1.11, 7.9, 16.6 Oil Drilling and Extraction. Discourage Prohibit new and expanded oil facilities and extraction technologies intended for the exploration of, and production of, oil and gas within densely populated communities as a reasonable means of protecting the health and welfare of residents., that impact residential and other sensitive uses.								

Amend S extractio		ealth and welfare Program 62 and S	<del>.</del> Southeast LA Prog	ram 59 to prohibi	it new o	r expai	nded oil
					Policy/Section reference	Responsible Agency	Coordinating Agency
Program Number	Program D	Description					
	expanded hazardous human her impacts) ir further add periodic m	that adequately is extraction <u>uses</u> . materials/cheminalth (in addition to proximity to residences community to residences community to repart on the sector of the sector	end the Oil Drilling Di- regulate, limit and/or Prohibit methods tha cals to prevent the po- proise, water quality dential and sensitive concerns. In addition orting of site condition er protect residents	prohibit new <u>or</u> t utilize ptential impact to and geologic uses and to h, require ons. against noxious to			
Uses		Regulation	Applicable subarea	Exemptions/Cla		ns	
Noxious	Uses	Prohibited	I,J,K	N/A			
					nin <u>2500 feet of any</u> ated communities.		

12. Increase	(A) Amend the CPIO defini	tion of "Pedestrian Amenities" and ad	d a definition of "Publicly	The Community Plans include several
accessibility and	Accessible Open Space"	important policies to encourage the creation of open space. However, we		
amount of public open green space	maintained.			fear there are insufficient policy tools
open green space	Pedestrian Amenities water features, kiosks, seating or dining that a use by the public. Publicly Accessible C	and/or specific mechanisms to achieve these objectives. For example, LU 5.2 calls for the city to "incentivize the inclusion of public amenities, community facilities, full service grocery stores, child care and		
	areas that are privately	constructed and maintained, and that a	are accessible for use by the	accessible open space areas in large mixed-use projects." However the
	general public, are ope	CPIO currently provides "commercial		
	appropriate signage inc	licating that the space is open to the pu	<u>JDIIC.</u>	use incentives" for each of those uses
	(B) Include a new Guideline	e in South and Southeast LA Communi	ity Plan Design Guidelines	<i>except</i> publicly accessible open space.
	Chapter 6 to promote p	ublicly accessible open space in new de	velopment.	For Table 2-3 re: commercial use
	6A. REQUIRED ON-SIT [] G4. Projects should inclu- welcoming to the public.	incentives, create a whole new use category for "Publicly Accessible Open Space." If the intent is to get small pocket parks, then 5,000 sq ft would be an appropriate minimum. If the intent is to get multi-use space, then 1/4 acre (about 10,000 sq ft) would be an appropriate minimum. The incentive could be scaled according to the size of open space provided: 25% FAR exemption		
	(C) Amend CPIO table 2-3 definition of "Accessible public open space in new			
		E 2-3: COMMERCIAL USE INCE d Serving Corridor, B: Parkway Corridor, C: G		for a 5,000 sq ft open space and 50% FAR exemption for a 10,000 or larger
	Only Corridor,	d Cerving Control, D. Fartway Control, C. C		sq ft open space.
	E: TOD Low. F: TOD Medi	um, G: TOD High, H: TOD Regional Center		
	Use	Incentive	Applicable Subarea	
	Banks/Credit Unions Drug Stores	When part of a Mixed-Use Project 50% of this use's floor area may be exempt from the FAR maximum.	E, F, G	
	Full Service Grocery Stores Federally Qualified Health Centers			
	Health Clubs Reduced Rent Community Serving Small Business	When part of a Mixed-Use Project 1 additional building story may be allowed.	E, F, G	
	Reduced Rent Community Serving Small Business			

	Publicly Accessible Open         Space         Child Care         Sit-Down Restaurants	25% FAR exemption for a Publicly Accessible         Open Space project between 5,000 and 10,000         sq ft; 50% FAR exemption for a 10,000 or larger         sq ft Publicly Accessible Open Space project.         When part of a Mixed-Use Project 50% of this         use's floor area may be exempt from the FAR         maximum.         Sit-down restaurants of any size may provide a         minimum of one parking space for every 500         square feet of floor area.         When part of a Mixed-Use Project 50% of this         use's floor area may be exempt from the FAR	B, C, D, E, F, G, H E, F, G A, C, D, E, F, G E, F, G	
	Targeted Commercial Qualified Health Cente Restaurants, <u>Reduced</u> <u>Open Space</u> . (D) Amend South LA Prog Plan Program in both acquisition and capital 1,000 people			
13. Protect air quality and reduce impacts of air pollution	<ul> <li>(B) Include a new Policy of to reduce the amount</li> <li>(C) <ul> <li>Policy [XX.XX] Green to reduce the amount of to reduce the amount of the reduce the reduce</li></ul></li></ul>	to create green buffers next to highways of particulate matter in residential area Buffers. Create non-publicly accessible of particulate matter in residential areas. Inmental Standard for Air Quality AQ1, unity members. solely to commercial corridors, and route schools and residences. Restrict truck in to limit diesel emissions. ecceptors in the area and notify sensitive cluding disclosure of the name and conta r acting as a community liaison. gitive dust control requirements as descri- ent District's Air Quality Management Pla n trucks and equipment where available,	s. e green buffers next to highways to provide additional e trucks away from sensitive dling and restrict parking on receptors before construction ct information for the ribed in the South Coast Air an.	The South and Southeast LA Community Plan Areas currently suffer from a myriad of localized sources of pollution, and residents suffer health impacts as a result. Additional construction will exacerbate air quality problems and release of toxic contaminants, making additional mitigation measures necessary. In addition, historic, long- lasting toxic contamination of the community has eroded public confidence, making additional public disclosure requirements necessary.

AQ1 Projec	IO Environmental Standard AQ1 to apply to all areas. cts (except for Residential Subareas M, N, and O) best management practices provided in the bulleted list below in contract ns:	
high efficien	new CPIO Environmental Standard for Air Quality that requires the installation of ncy filtration systems (MERV 17 to 20) for housing within 500 feet of sources of neluding freeways and oil drilling sites.	
	ire installation of high efficiency filtration systems (MERV 17 to 20) for housing feet of sources of pollution including freeways and oil drilling sites.	
	Environmental Standards for Hazards and Hazardous Materials (HM1) to disclosure provisions.	
currently o databases prepared p the results <u>available</u> (i If the report the potenti reason, a l assessmen with state s contamina storage, tra <u>ESA shall</u> investigation state, or lo project if th state, or lo permits that shall provie	ects that involves construction-related soil disturbance located on land that is or was historically zoned as industrial shall ensure that a comprehensive search of a of sites containing hazardous waste or hazardous materials, including on lists oursuant to Government Code, section 65962.5, is conducted. A report setting forth of this database search shall be provided to the City <u>and shall be publicly</u> (e.g. historical environmental reports prepared by Enviroscan, EDR or similar firms). rt indicates the project site or property within one-quarter mile of the project site has ial to be contaminated with hazardous waste or hazardous materials for any Phase I Environmental Site Assessment (ESA) shall be prepared. The Phase 1 nt shall be prepared by a Registered Environmental Assessor (REA) in accordance standards/guidelines to evaluate whether the site or the surrounding area is ted with hazardous substances from the potential past and current uses including ansport, generation, and disposal of toxic and hazardous waste or materials. The be made publicly available. Depending on the results of this study, further on and remediation may be required in accordance with local, state, and federal s and policies. Any further study found necessary by an REA or relevant federal, be adequate for remediation by an REA or relevant federal, coal agency shall be performed prior to project site, the REA or relevant agency de written confirmation to the City that such grading or construction may safely Written confirmation to the City that such grading or construction may safely Written confirmation to the City that such grading or construction may safely Written confirmation to the city that such grading or construction may safely Written confirmation to the City that such grading or construction may safely Written confirmation to a local requirements shall be provided to the City prior to issuance ites of occupancy.	